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RELEASED IN PART

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ACTION AF-01

1.4(D)

INFO	LOG-00	AMAD-01	CIAE-00	C-01	DODE-00	EUR-01	HA-09
	H-01	INRE-00	INR-01	L-03	ADS-00	NSAE-00	NSCE-00
	PM-01	P-01	SNP-01	SP-01	SSO-00	SS-01	TRSE-00
	T-01	/024W					

-----372602 271216Z /38

O 271208Z MAY 92
 FM AMEMBASSY DAR ES SALAAM
 TO SECSTATE WASHDC IMMEDIATE 7740
 INFO AMEMBASSY PARIS IMMEDIATE
 AMEMBASSY KAMPALA IMMEDIATE
 AMEMBASSY KIGALI IMMEDIATE
 AMEMBASSY BUJUMBURA IMMEDIATE
 AMEMBASSY KINSHASA
 AMEMBASSY NAIROBI
 AMEMBASSY BRUSSELS
 AMEMBASSY LONDON

C O N F I D E N T I A L SECTION 01 OF 02 DAR ES SALAAM 03052

LONDON FOR MCKINLEY, PARIS FOR FENDRICK

E.O. 12356: DECL:OADR
 TAGS: PREL, PGOV, PINS, RW, UG, FR, TZ
 SUBJECT: RWANDA: TANZANIANS CONSIDERING MEDIATION AND
 - REQUESTING U.S. INPUT

REF: PARIS 14646

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1. CONFIDENTIAL - ENTIRE TEXT.

2. ACTION REQUEST AT PARA 8.

3. SUMMARY. ON MAY 27 THE TANZANIAN MFA DIRECTOR FOR EAST AND CENTRAL AFRICA SUMMONED POLOFF TO ASK WHAT WE KNEW ABOUT THE SITUATION IN RWANDA AND GET A READ-OUT ON A/S COHEN'S EARLY MAY VISIT TO KAMPALA AND KIGALI. WE LEARNED THE GOT HAS BEEN APPROACHED BY THE RPF AND THE RWANDAN GOVERNMENT TO MEDIATE AT REFTEL NEGOTIATIONS AND

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IS LEANING TOWARDS ASSENTING PROVIDED THAT "THE PARTIES ARE PREPARED TO NEGOTIATE SERIOUSLY." THE TANZANIAN MEDIATOR WOULD PROBABLY BE MFA PRINCIPAL SECRETARY CRISPIN MBAPILA, BUT THIS WILL NOT BE CONFIRMED UNTIL THE GOT KNOWS THE LEVEL OF REPRESENTATION OF THE OTHER DELEGATIONS. END SUMMARY.

4. THE SAME DAY WE RECEIVED REFTEL (MAY 27) POLOFF WAS CALLED TO THE FOREIGN MINISTRY BY JOSEPH CHUMA, DIRECTOR FOR EAST AND CENTRAL AFRICAN AFFAIRS. CHUMA CONFIRMED THAT THE GOT HAS BEEN ASKED BY THE GOVERNMENT OF RWANDA AND THE RPF TO MEDIATE THE RWANDAN NEGOTIATIONS SCHEDULED TO BE HELD IN PARIS. CHUMA ADDED THAT THE GOT HAS NOT YET BEEN APPROACHED BY THE FRENCH GOVERNMENT REGARDING THE ARRANGEMENTS. HE NOTED THAT THE GOT HAD NOT YET AGREED TO MEDIATE BUT THAT IT WOULD PROBABLY DO SO WITHIN "TWO DAYS," I.E., BY MAY 29. HE PROMISED TO NOTIFY US AS SOON AS THE DECISION WAS FINALIZED, AND TO PROVIDE DETAILS OF THE TANZANIAN DELEGATION.

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5. POLOFF GAVE CHUMA A BRIEF READOUT OF REFTEL AND RECENT POLITICAL AND MILITARY DEVELOPMENTS AS WE UNDERSTOOD THEM. CHUMA INDICATED THAT HIS MINISTRY FELT THEY NEEDED A BETTER APPRECIATION OF THE SITUATION, AND THAT THEY WOULD WELCOME ANY FURTHER ANALYSIS AND BACKGROUND WE COULD PROVIDE. CHUMA ASKED ABOUT A/S COHEN'S RECENT MEETINGS IN KIGALI AND KAMPALA, AND POLOFF PROVIDED A SUMMARY ACCOUNT OF THE REPORTS FROM EMBASSIES KIGALI AND KAMPALA, NOTING THAT A/S COHEN HAD MET WITH ALL PARTIES AND HAD STRONGLY URGED THEM TO NEGOTIATE A SOLUTION. ON THE NEGOTIATIONS, CHUMA SAID THAT HIS GOVERNMENT WAS PAUSING BECAUSE OF UNCERTAINTY OVER WHETHER THE RWANDAN PARTIES TO THE CONFLICT WERE SERIOUS. CHUMA OBSERVED THAT PRESIDENT MWINYI HAD HELD FIVE MEETINGS WITH PRESIDENT HABYARIMANA, INCLUDING SUMMITS WITH PRESIDENT MUSEVENI, AND FELT THAT HE HAD GOTTEN NOWHERE BECAUSE HABYARIMANA DID NOT KEEP HIS COMMITMENTS. POLOFF REMARKED THAT WHILE WE COULD NOT PROMISE THAT THE RWANDANS WERE SERIOUS, THE U.S. CERTAINLY WAS, AND THAT THERE WAS A LOT OF EXTERNAL AND INTERNAL PRESSURE ON BOTH SIDES TO END THE CONFLICT.

6. RESPONDING TO QUESTIONS, CHUMA SAID THE GOT WOULD PROBABLY DELEGATE THE PRINCIPAL SECRETARY OF THE FOREIGN

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MINISTRY, CRISPIN MBAPILA, TO LEAD THE GOT TEAM. HE
ADDED THAT THIS WOULD DEPEND IN PART ON THE LEVEL OF
REPRESENTATION FROM THE OTHER PARTIES.

7. COMMENT: WE THINK TANZANIAN MEDIATION CAN BE
SUCCESSFUL BUT THAT BOTH WE AND THE FRENCH WILL HAVE TO
LEND MORAL SUPPORT AND SOME PRACTICAL EXPERTISE TO MAKE
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IT SO. THE TANZANIAN MFA IS THINLY STAFFED, POORLY
FUNDED AND NOT USED TO HANDLING PROTRACTED, DIFFICULT
NEGOTIATIONS. WE MAY FACE A PARTICULARLY STICKY DILEMMA
IF TANZANIAN FONMIN DIRIA DECIDES TO TAKE A HAND; [REDACTED]

1.4(D)

[REDACTED] WE
MAY HAVE TO ACTIVELY DISCOURAGE HIS PARTICIPATION IF HE
DECIDES TO HORN IN.

8. ACTION REQUESTED: WE WILL STAY IN CLOSE TOUCH WITH
CHUMA AND HIS BOSS, AMBASSADOR MPUNGWE, AND COORDINATE

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WITH OUR FRENCH COLLEAGUES AS WELL. WE WOULD APPRECIATE
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RECEIVING FROM WASHINGTON ANY INFO WE CAN SHARE WITH THE
TANZANIANS REGARDING THE LIKELY PLAYERS AND THE PROBABLE
POSITIONS THEY WILL FACE IF THEY GO TO PARIS AS
MEDIATORS. THE GOT, IN PARTICULAR, HAS HAD VIRTUALLY NO
CONTACT WITH THE RPF, AND KNOWS LITTLE ABOUT ITS PROGRAM
OR ITS LEADERS. IT WOULD ALSO BE USEFUL TO HAVE A
CURRENT STATEMENT OF WHAT WE SEE AS OUR OWN ROLE.

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